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rectly to local governments. The power of the states "as the governments which determine and control the functions, finances, and boundaries of local units" is weakening. Americans, Nathan concludes, should avoid "further reductions in the role of state governments in national domestic policies."

The Real Non-Voter

"Why is Turnout Down" by Howard L. Reiter, in *Public Opinion Quarterly* (Fall 1979), Elsevier North Holland, 52 Vanderbilt Ave., New York, N.Y. 10017.

There has been a steady decline in the proportion of eligible voters who cast their ballots in U.S. presidential elections—down from 62.8 percent of the electorate in 1960 to 54.4 percent in 1976. Alienation due to the Vietnam War, the recent enfranchisement of 18-to-20-year-olds, and the growing numbers of eligible voters 70 years of age and older have all been blamed by political commentators for the downturn—unjustly, says Reiter, a political scientist at the University of Connecticut.

Reiter analyzed data on voter turnout from the 1960, 1964, 1968, 1972, and 1976 elections. He found the decline in voting to be centered among *white* voters of all ages, not just among the "traditional" low-turnout groups (e.g., the young and the old). The percentage of blacks who voted actually increased. Those least likely to cast ballots were poor whites with little education—these people, he writes, "have been dropping out of the electorate at greater rates than wealthy and highly educated whites."

Contrary to a widely held assumption, most white nonvoters listed themselves as independents, not Democrats. But those who did give a party preference, writes Reiter, were "considerably more likely to be Democrats than Republicans." Nonetheless, an analysis of the presidential preference of nonvoters shows their choices to be erratic—e.g., in 1960, nonvoters were more likely than voters to favor Nixon; in 1968, they preferred Wallace over Nixon.

The drop in voting among poor whites may cause elected officials to be less responsive to their needs. It is a vicious circle, Reiter observes. The less attention paid to the concerns of poor whites, the more they will believe they have no reason to vote.

The Religious

"Religion and Presidential Politics, 1980" by Albert J. Menendez, in *Worldview* (Nov. 1979), Subscription Dept., P.O. Box 349, Fort Lee, N.J. 07024.

Religion is "the silent issue in U.S. politics," suggests Menendez, a free-lance writer. Yet ever since American Catholics deserted the Democratic Party of fundamentalist William Jennings Bryan, giving the

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Democrat Al Smith cornered the Catholic vote in his unsuccessful bid for the Presidency in 1928. Catholic support of his Party has since been strong. In 1980, Baptist Jimmy Carter's success at wooing Protestants away from the Republican Party may decide the election.

Wide World

Presidency in 1896 to Republican William McKinley, voters' religious affiliations have had a strong impact on Election Day.

Nowhere has this been more evident than in presidential races in which the religion of the candidates themselves attracted attention. In the 1928 presidential race, for example, the French Catholic wards of Holyoke, Mass., broke their traditionally Republican pattern to give Catholic Democrat Al Smith over 90 percent of their vote. "The bigotry and nativism of that at once horrible and colorful campaign," writes Menendez, "drove large numbers of Catholics (and Jews) permanently away from the GOP."

Jimmy Carter, more than any other Protestant presidential candidate in recent history, has called attention to his religious beliefs. In 1976, this emphasis won the born-again Baptist valuable support among traditionally Republican Protestants—more than enough to compensate for the wary Catholics and Jews who defected to Gerald Ford, notes Menendez. Carter did better among Protestants (at 46 percent) than any other Democrat (except Lyndon Johnson) since Franklin D. Roosevelt in 1936, and even topped FDR's showing for 1940 and 1944. Indeed, as President, Carter on the whole has received higher rates of approval from white Protestants than from Catholics or Jews, a phenomenon "unheard of for a Democratic President."

The Protestant turnout for Carter, Menendez asserts, was the "decisive factor" of the 1976 election, and "the way America's religious groups vote in 1980 will very likely decide who sits in the Oval Office come January, 1981."